

## Message Text

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ACTION AF-10

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01  
MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02  
/067 W

-----141807Z 073661 /41

R 141200Z APR 77 ZFF1  
FM AMEMBASSY BISSAU  
TO SECSTATE WASHDC 0313

C O N F I D E N T I A L SECTION 1 OF 2 BISSAU 0193

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E.O. 11652: GDS  
TAGS: PFOR, AMGT, PU  
SUBJ: PARM - ANNUAL POLICY AND RESOURCE ASSESSMENT  
PART II AND III - GUINEA BISSAU

REF A CERP 0001; B STATE 061301

### 2. RESOURCE ASSESSMENTS:

#### A. STATE

POLITICAL/ECONOMIC/COMMERCIAL: MOST OF THE COURSES OF ACTION  
RECOMMENDED IN PART I ARE POLITICAL AND ARE CARRIED OUT BY THE  
AMBASSADOR (POSITION NOW VACANT) AND THE INTERNATIONAL RELATIONS  
OFFICER GENERAL (IROG). THEY HAVE THE ENTIRE RESPONSIBILITY FOR  
POLITICAL REPORTING, INFORMATION AND CULTURAL ACTIVITIES,  
ECONOMIC AND COMMERCIAL ACTIVITIES, THE SELF-HELP PROGRAM AND CURRENTLY,

IN THE ABSENCE OF A CDO, NUMEROUS DETAILS OF THE AID PROGRAM  
ARE HANDLED BY THE IROG. THE CULTURAL EXCHANGE BUDGET FOR FY 77  
IS DOLS 7,000. THE SELF-HELP BUDGET IS DOLS 10,000. THERE IS  
NO PUBLIC AFFAIRS (USIA) BUDGET.

CONSULAR: THE ADMINISTRATIVE OFFICER, WHO HANDLES THE  
ENTIRE CONSULAR WORKLOAD SPENDS ABOUT 10 PERCENT OF HIS TIME  
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ON IT.

ADMINISTRATION: ONE OFFICER HANDLES ALL THE ADMINISTRATIVE  
BACK-UP FOR THE IMPLEMENTATION OF THE COURSES OF ACTION IN  
PART I. THIS INVOLVES NOT ONLY ROUTINE ADMINISTRATIVE DUTIES  
(B&F, PERSONNEL, SECURITY, ETC.) BUT ALSO THE TASK OF SETTING  
UP AN EMBASSY WHERE NONE HAD EXISTED. THE ADMINISTRATIVE  
OFFICER IS ASSISTED BY ONE PIT EMPLOYEE. THE ENORMITY OF

THE TASK HAS MEANT THAT THE IROG HAS BEEN REQUIRED TO DEVOTE SOME OF HIS TIME TO ADMINISTRATIVE MATTERS (ESTIMATED 25 PERCENT). THE ADMINISTRATIVE SECTION CURRENTLY HAS FOUR LOCAL POSITIONS: A SENIOR PROFESSIONAL THIRD COUNTRY NATIONAL GENERAL SERVICES OFFICER; A TRI-LINGUAL RECEPTIONIST/SECRETARY/ TRANSLATOR; A MAINTENANCE ASSISTANT; AND AMBASSADOR'S CHAUFFEUR. THESE POSITIONS ARE SUFFICIENT FOR CURRENT EMBASSY OPERATIONS AND FOR SUPPORT OF THE AID PROGRAM AS ORIGINALLY DESIGNED, I.E. A CDO AND AN AMERICAN SECRETARY.

COMMUNICATIONS: THE EMBASSY CURRENTLY HAS ONLY VOICE COMMUNICATIONS. WHILE THIS SIMPLE ARRANGEMENT IS CURRENTLY HANDLED BY A PIT EMPLOYEE, THE IMMINENT PROJECTED UPGRADING TO RADIO TEYETTYPE WILL REQUIRE A FULL-TIME COMMUNICATIONS OFFICER. ALLOCATION OF THIS POSITION SHOULD BE DONE BEFORE THE END OF FY 77.

B. OTHER AGENCY PROGRAMS AND RESOURCE LEVELS: FY 77

AID PROGRAMS FOR GUINEA-BISSAU WERE BUDGETED AT DOLS 1,606,000 IN GRANT ASSISTANCE. IT HAS PROVEN DIFFICULT TO OBLIGATE THE FULL AMOUNT BUDGETED DUE TO THE ABSENCE OF A CDO. AN AGRICULTURAL DEVELOPMENT PROJECT GRANT FOR DOLS 500,000 HAS BEEN SIGNED BUT IMPLEMENTATION IS CONSIDERABLE BEHIND SCHEDULE IN THE ABSENCE OF A PROJECT OFFICER. A PRIMARY TEACHER TRAINING PROJECT GRANT FOR DOLS 506,000, ALSO MUCH DELAYED, IS IN THE FINAL STAGES OF NEGOTIATION. FY 78 AID PROGRAMS ARE ESTIMATED AT DOLS 1,150,000 WHICH THE EMBASSY FEELS IS A REALISTIC TARGET FOR BOTH FY 78 AND FY 79.

AID PROGRAMMING IN FY 77, WHILE INADEQUATE TO FULFILL THE AGENCY'S OWN TARGETS DUE TO THE STAFFING PROBLEM, HAS

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CONTRIBUTED SIGNIFICANTLY TO THE EMBASSY'S OBJECTIVE OF GAINING ACCESS TO LEADERSHIP CIRCLES AND OF DISPELLING SUSPICION OF U.S. MOTIVES. THE EMBASSY HAS GOOD WORKING RELATIONS WITH THE COMMISSARIATS OF EDUCATION, AGRICULTURE AND ECONOMIC DEVELOPMENT AS A RESULT OF THE AID PROGRAM.

THE SMALL AID FINANCED SELF-HELP FUND (DOLS 10,000 IN FY 77 HAS SERVED AS AN INVALUABLE TOOL IN MAKING CONTACTS AT THE REGIONAL LEVEL. ONE PROJECT OF DOLS 6,000 HAS BEEN DESCRIBED AS THE MOST SUCCESSFUL RICE PROJECT YET UNDERTAKEN IN A COUNTRY WHERE RICE IS THE STAPLE DIET AND ON WHICH FUTURE EXPORT HOPES DEPEND.

FY 77 AID DIRECT HIRE STAFFING RESOURCES OF TWO POSITIONS, TO BE INCREASED TO THREE POSITIONS IN FY 78, ARE ADEQUATE FOR EFFICIENT MANAGEMENT OF PROPOSED PROGRAMS. AID'S PROBLEM THIS YEAR HAS NOT BEEN ALLOCATION OF POSITIONS BUT RATHER THE FAILURE OF THE PERSONNEL SYSTEM TO FILL THESE POSITIONS.

THERE ARE NO OTHER AGENCIES WITH PROGRAMS IN GUINEA-BISSAU.

3. STATE PERSONNEL RECOMMENDATION:

A. REPROGRAMMING

BETWEEN NOW AND FY 79 WHEN THE INITIAL ADMINISTRATIVE BURDENS OF ESTABLISHING AN EMBASSY WILL HAVE PASSED, THE IROG CAN REPROGRAM THE 25 PERCENT OF HIS TIME SPENT ON ADMINISTRATIVE MATTERS TO THE PURSUIT OF THE POLITICAL OBJECTIVES OUTLINED IN PART I.

B. INCREASES

NO FURTHER POSITIONS WILL BE NECESSARY TO PURSUE THE COURSES OF ACTION OUTLINED IN PART I. IN ORDER TO MORE ADEQUATELY ADDRESS THE FIRST PRIORITY OBJECTIVE OF DISPELLING SUSPICION OF THE U.S., THE EMBASSY RECOMMENDS AN INCREASE IN THE POST CULTURAL AFFAIRS BUDGET FROM ITS FY 77 LEVEL OF DOLS 7,000  
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TO DOLS 14,000 IN FY 79. SIMILARLY, THE EMBASSY RECOMMENDS THE ESTABLISHMENT OF A USIA BUDGET FOR PUBLIC AFFAIRS PROGRAMMING OF NOT LESS THAN DOLS 3,000 IN FY 79 BUT PREFERABLY BEGINNING IN FY 78. INCREASING THE CU BUDGET WOULD ENABLE THE EMBASSY TO INCREASE ITS EXCHANGE VISITOR PROGRAM FOR THREE TO SIX OR SEVEN INDIVIDUALS PER YEAR. A USIA BUDGET WILL PERMIT THE EMBASSY TO PURCHASE AND PAY FOR DISTRIBUTION OF PERIODICALS, PHOTOGRAPHS, FILMS, ETC. FOR TARGET AUDIENCES OF GOVERNMENT AND PARTY LEADERS. WE ALSO ENVISION PURCHASE OF ENGLISH TEACHING MATERIALS WITH THESE FUNDS TO BE USED IN CONJUNCTION WITH PROJECTED EMBASSY SUPPORTED ENGLISH CLASSES TAUGHT BY VOLUNTEER INSTRUCTORS.

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ACTION AF-10

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01  
MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02  
/067 W

-----141807Z 073608 /50

R 141200Z APR 77 ZFF1

FM AMEMBASSY BISSAU  
TO SECSTATE WASHDC 0314

C O N F I D E N T I A L SECTION 2 OF 2 BISSAU 0193

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WE DO EXPECT SIGNIFICANT CHANGES, HOWEVER, IN THE WORKING ENVIRONMENT BETWEEN NOW AND FY 79 WHICH WILL REQUIRE A NUMBER OF INCREASES IN BOTH AMERICAN AND LOCAL CORE AND DAS POSITIONS. RECOMMENDED INCREASES ARE IN EVERY CASE THE RESULT OF DECISIONS ALREADY AKEN (THE ASSIGNMENT OF AN IDI TO THE AID MISSION, THE CONSTRUCTION DURING FY 78 OF A DOLS 2.75 MILLION EMBASSY COMPOUND, AND THE SETTING UP OF A WATTS FACILITY) OR ALREADY UNDER CONSIDERATION BY WASHINGTON (THE ASSIGNMENT OF AN AID AGRICULTURAL DEVELOPMENT OFFICER TO PRAIA ADMINISTRATIVELY DEPENDENT ON EMBASSY BISSAU, AND THE OPENING OF A DEPENDENT EMBASSY IN PRAIA HEADED BY A CHARGE)(SEE SEPTTEL ASSESSMENT ON CAPE VERDE). WITH THE ADVENT OF AID OFFICERS EXPECTED SOON, WE WILL BE SWITCHING FROM 100 PERCENT CORE POSITIONS TO A MIXTURE OF CORE AND DAS POSITIONS.

BASED ON THE PROJECTED 100 PERCENT INCREASE IN AID OFFICERS ASSIGNED TO BISSAU, THE ADDED ADMINISTRATIVE SUPPORT EXPECTED AS A RESULT OF THE ASSIGNMENT OF AN AID OFFICER TO PRAIA, THE OPENING OF AN EMBASSY IN PRAIA (SEPTTEL) AND MOST IMPORTANTLY BASED ON THE CONSTRUCTION DURING FY 78 OF A FOUR AND A HALF ACRE EMBASSY COMPOUND CONSISTING OF A TWO-STORY CHANCERY, OFFICIAL RESIDENCE WITH ASSOCIATED SWIMMING POOL AND TENNIS COURTS, THREE HOUSES AND A FOUR-UNIT APARTMENT BUILDING, THE EMBASSY RECOMMENDS A NET INCREASE OF TWO  
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AMERICAN POSITIONS (CORE) AND THREE LOCAL POSITIONS (DAS) FOR FY 79. THE TWO AMERICAN POSITIONS ARE BOTH IN COMMUNICATIONS AND ARE THE MANDATORY MINIMUM FOR A WATTS FACILITY. IT IS EXPECTED THAT THE CURRENT EMBASSY RECEPTIONIST/SECRETARY/TRANSLATOR WILL NOT BE ABLE TO HANDLE THE INCREASED WORKLOAD STEMMING PARTICULARLY FROM AID TRANSLATING NEEDS BUT ALSO FROM INCREASED PUBLIC CONTACT ONCE THE NEW EMBASSY IS OPENED. THE WIRELESS FILE WHICH WILL BE INSTALLED IN THE NEW EMBASSY COMPLEX WILL REQUIRE MONITORING FOR SEVERAL HOURS PER DAY BY THIS SAME PERSON. A DAS TRANSLATOR/SECRETARY SLOT IS THEREFORE RECOMMENDED FOR FY 79. THE MAINTENANCE OF THE 2.75 MILLION DOLLAR U.S. FACILITY, AS WELL AS THE THREE DOWNTOWN APARTMENTS IN WHICH THE EMBASSY IS INVESTING DOLS 50,000 WILL REQUIRE THE ADDITION OF ANOTHER DAS GSO ASSISTANT. THE LOCATION OF THE NEW EMBASSY OUTSIDE OF TOWN (THE NEW EMBASSY'S DISTANCE FROM THE CENTER OF TOWN MEANS CURRENT TURN AROUND TIME FOR DELIVERING NOTES, INVITATIONS, ETC. WILL AT LEAST DOUBLE) AND INCREASED SUPPORT FOR AID ACTIVITIES (AIRPORT PICK-UPS IN

PARTICULAR) WILL NECESSIATE INCREASING THE NUMBER OF CHAUFFEURS FROM ONE TO TWO. THE ADDITIONAL WOULD BE A DAS POSITION. INDIVIDUAL JUSTIFICATIONS FOR EACH RECOMMENDED INCREASE WILL BE SUBMITTED AS NEED ARISES.

C. NOT APPLICABLE

#### 4. MISSION STAFFING CHART - CURRENT FY 77

	AMERICAN		FSL		PROFESSIONAL	STAFF
STATE	3	1	1		3	
EXECUTIVE	1		1	0		0
POLITICAL	1	0	0		0	
ECON/COMM	0	0	0		0	
CONSULAR	0	0	0		0	
ADMINISTRATIVE	1	0	1		3	
COMMUNICATION	0	0	0		0	
AID	1	1	1		1	

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#### PROGRAM DIRECTION

1	1	1	1
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#### PROJECTED FY 79

	AMERICAN		FSL		STAFF	
	OFFICER	STAFF	CORE	DAS	CORE	DAS
TOTAL #3	4	2	0	1#5	3	3
EXECUTIVE	1	1	0	0	0	0
POLITICAL	1	0	0	0	0	0
ECON/COMM	0	0	0	0	0	0
CONSULAR	0	0	0	0	0	0
ADMINISTRATIVE						
	2	1	0	1	3	3

(OF WHICH)

COMMUNICATIONS	1 #4	1	0	0	0	0
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#### FOOTNOTES:

#1. IROG ALSO RESPONSIBLE FOR ECONOMIC & COMMERCIAL PROGRAMS.

#2. ADMINISTRATIVE OFFICER HANDLES ALL CONSULAR AFFAIRS AND IS RESPONSIBLE FOR COMMUNICATION WHICH CURRENTLY BEING HANDLED BY A PIT EMPLOYEE.

#3. DOES NOT INCLUDE AID DIRECT HIRE.

#4. FOREIGN SERVICE STAFF OFFICER.

#5 THIRD COUNTRY NATIONAL GSO WILL CONVERT TO DAS ON OPENING OF AID OFFICE.

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## Message Attributes

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**Decaption Note:** 25 YEAR REVIEW  
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**TAGS:** PFOR, AMGT, PU  
**To:** STATE  
**Type:** TE  
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**Review Markings:**  
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